

# NYC Bitcoin Exchange

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The First NYDFS Regulated Bitcoin Exchange

# Problem

Bitcoin is innovative but exchanges have had problems

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- **A brief history of Bitcoin**

- Bitcoin: open source technology invented in 2009
- Widely hailed as technological breakthrough
- Like the early Internet, bumpy patches and security problems
- Most prominent: Mt. Gox meltdown and funds loss
- Also potential issues around KYC, AML, compliance

- **Where we are today**

- Pressing need for a stable, regulated Bitcoin exchange
- NYDFS is leading the way with a regulatory framework
- Regulated exchange should have provisions for auditing of customer balances, KYC/AML compliance, strong security

# Solution

## A safe, regulated Bitcoin exchange under NYDFS

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- **Compliance Goals**

- Compliance: Provide full audit trails of every dollar and BTC that passes through the system, along with identities of large buyers
- Liquidity: Ensure liquidity for the Bitcoin ecosystem, and have large enough reserve ratios to prevent Gox-like situation
- Trust: Create trust in Bitcoin ecosystem, allow institutional investors to establish positions in digital currencies
- Reputation: Build in partnership with established/reputable investors and venture capital firms

- **Technological Goals**

- Easy to use front-end comparable to large consumer websites
- Top-to-bottom emphasis on information security

# Executive Team

Have built and scaled \$1B+ in tech/finance companies

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- Matt Pauker (CEO)
  - Founder, Voltage Security (>\$40m rev)
  - Author of 15+ cryptography patents; commercialized IBE
  - BS Computer Science, Stanford



- Andrew Farkas (Board of Directors)
  - CEO of Island Capital
  - BA Economics, Harvard



- Balaji S. Srinivasan (Chairman)
  - Newest General Partner at Andreessen Horowitz ([1](#), [2](#))
  - Founder/CTO, Counsyl (~5% US births, ~\$1B+ val)
  - BS/MS/PhD EE, MS ChemE Stanford



- Terence Spies (CTO)
  - CTO of Voltage Security
  - Designed SSL server/client for Microsoft Internet Explorer
  - Chairs ANSI X9F1 bank cryptography committee

# Technology

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What technological considerations are involved?

# Technical Challenges

Building a Bitcoin exchange is computer science

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- **Security**

- Exchange will be under constant attack by hackers around the globe; both Denial of Service and active threats (e.g., APTs)
- Bitcoin relies on advanced cryptography; getting it wrong can result in loss of funds (see Mt. Gox)

- **Ecosystem integration**

- Exchange is one of several core Bitcoin infrastructure services
- Must provide tight API integration with wallets, merchant processors, miners

- **Compliance**

- Technology must be designed to support (often conflicting) compliance goals
- Leverage best practices from PCI, FFIEC, NIST

# Technical Challenges

Our number one concern technologically is security

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- **Threats**

- Distributed denial of service (DDoS)
- 0-day exploits in open source software
- Spear-phishing
- Advanced persistent threats (e.g. China)
- Source code compromise
- Social engineering attacks
- Physical compromise of vaulting facility or datacenter

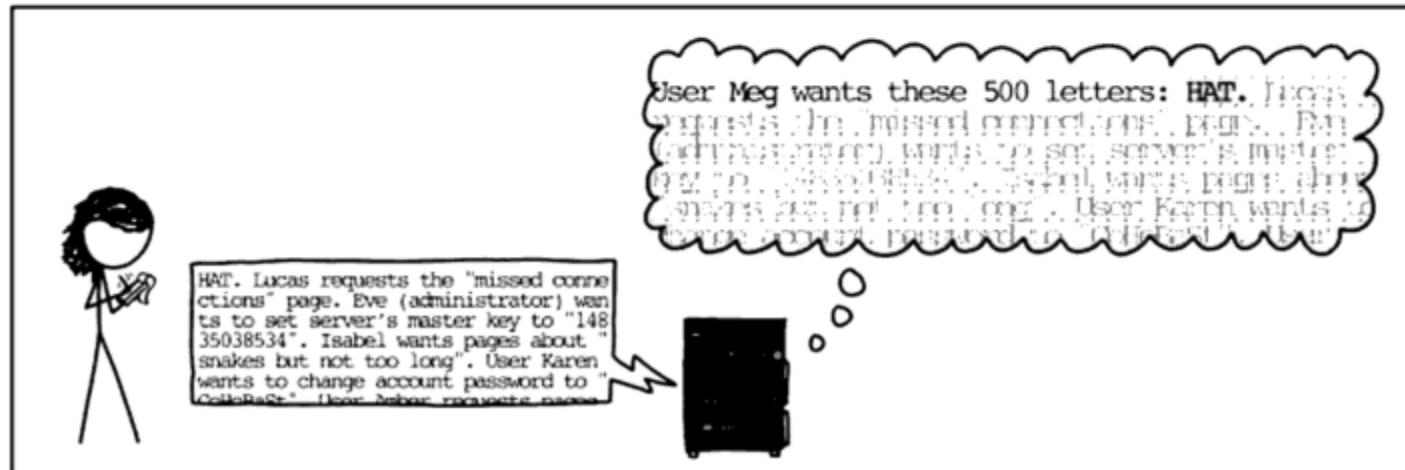
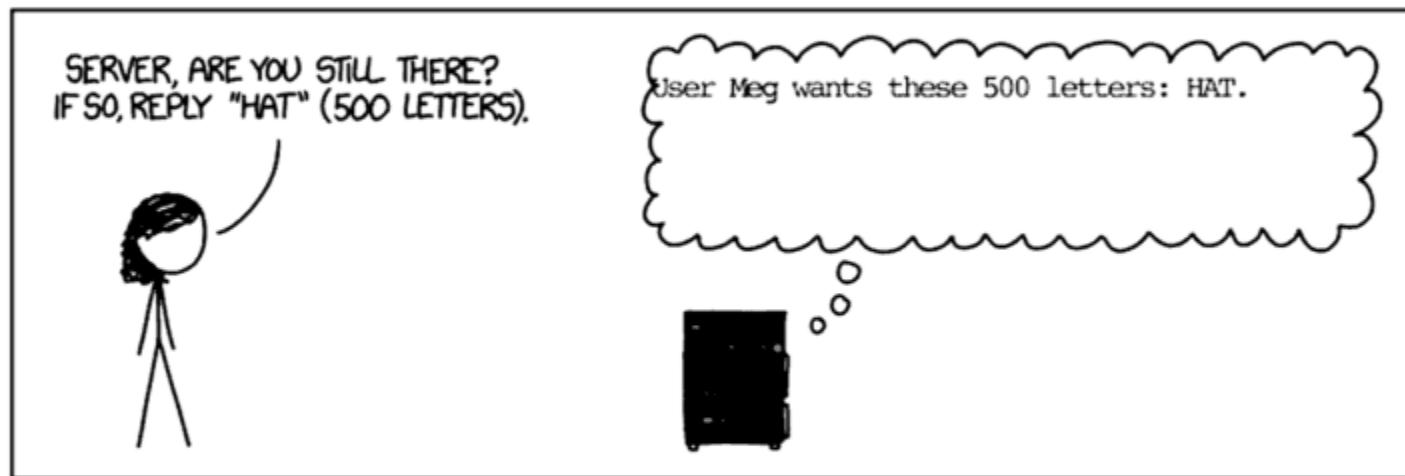
- **Mitigation**

- FireEye/Mandiant (malware), Cloudflare (DDoS), Sift Science (fraud), Voltage (encryption), Skipfish/Ratproxy (headless)
- Open bids for zero days in any software utilized
- Constant penetration testing, automatic/manual (Detectify)
- Static and dynamic checking of codebase (Coverity)

# Technical Challenges

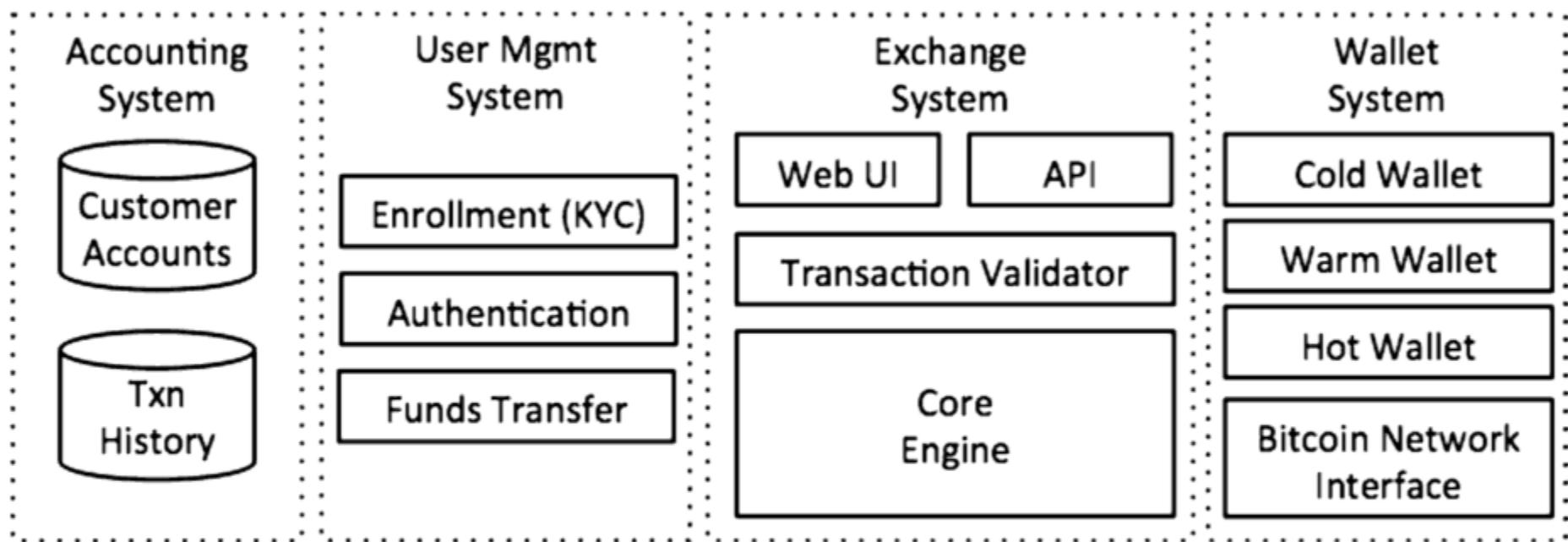
Security expertise must be baked into every layer

Example: Heartbleed: Security issues are subtle



# Technical Architecture

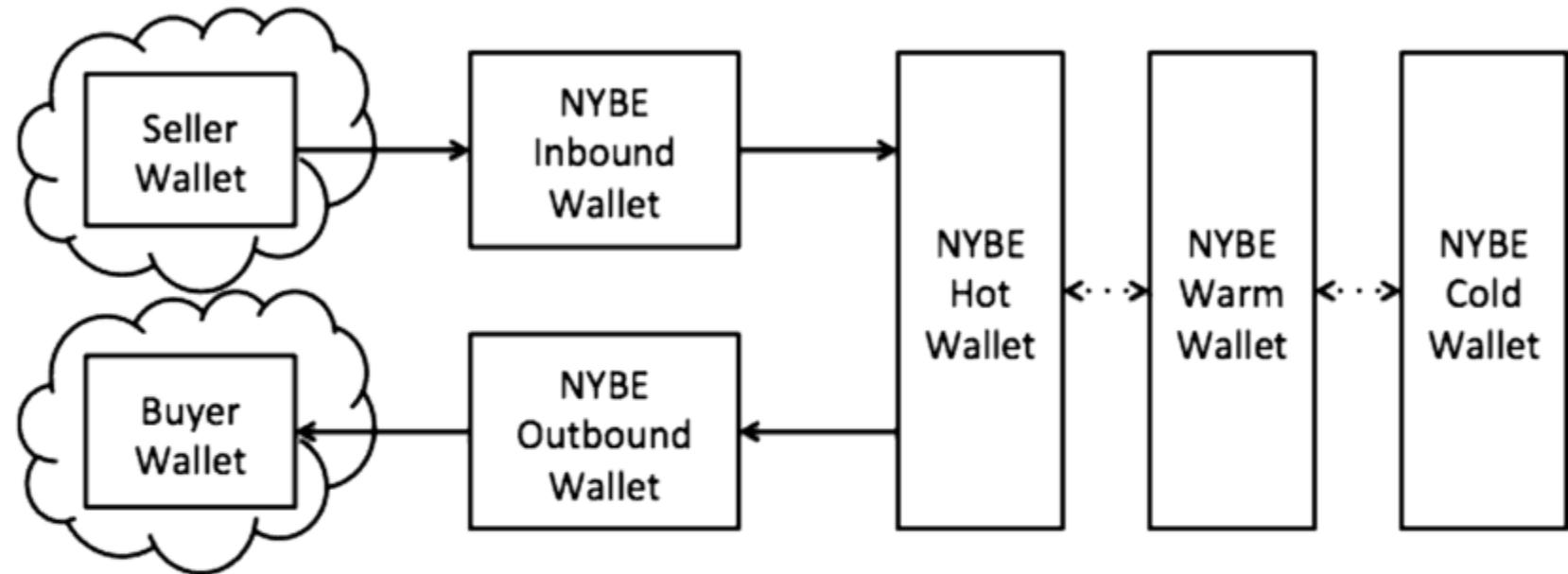
Increase security via subsystem isolation, cold storage



- **Services-Oriented Architecture improves security**
  - Discrete, well-defined subsystems reduce risk of spillover attacks
- **Full auditability for all functions**
  - User activity, funds, trades
- **Will work closely with NYSDFS on functionality & user interface**
  - Ensure regulatory compliance, proper disclosures, transparency

# Technical Architecture

Limit amount of “hot” Bitcoin; most in cold wallet



- **Typical transaction flow:**
  - Seller sends BTC into NYBE Inbound Wallet, then stored in Hot Wallet
  - After trade, BTC is moved to Outbound Wallet, then Buyer Wallet
  - Seller & Buyer Wallets reside at 3rd party (Coinbase, Xapo, etc.)
- **Occasionally: money moved out of Hot Wallet**
  - Maintain minimum required amount of BTC online

# Technical Architecture

## Security principles for wallets, passwords, pentesting

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- **Bitcoin wallets**

- Not a consumer wallet provider: only hold customer funds for trading
- Three-tiered wallet hierarchy
  - Hot: online, available immediately (~25%)
  - Warm: offline, available within 24 hours (~25%)
  - Cold: offline & geo-dispersed, available within 72 hours (~50%)

- **Industry-standard best practices**

- Least-privilege architecture
- Two-factor user authentication
- n-of-m key sharing
- Bank-level network & data security design (256-bit encryption, anti-DDoS)

- **Continuous evaluation**

- Regular internal security audits
- External “red teams” to identify potential vulnerabilities

# Technical Architecture

We build the exchange for extensibility beyond BTC

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- **Exchange built to handle more digital currencies over time**
  - Compliance is key in all of this; start with BTC, generalize as we build confidence
  - Technology: simply requires additional wallet subsystems on top of existing architecture
- **Items we may trade over time**
  - Altcoins: Bitcoin “clones” (Litecoin, Namecoin) which primarily change some parameters
  - Appcoins: new proof-of-work systems with new functionality (Namecoin, Ethereum, Mastercoin)
  - Side-chains: support for side-chains & proof-of-burn
  - Smart property: can use the blockchain to exchange software licenses, stock certificates, digital keys to houses, etc.
  - And more: Colored Coins video gives sense of what Bitcoin can enable

# Exchange Economics

## Two possible models for an exchange

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- **Model I: Pure facilitation of trades**

- In this model, we bucket all buy/sell orders into (say) .1 BTC buckets
- We then match buyers and sellers in the same bucket
- Buyers and sellers exchange directly with each other and the exchange takes a commission

- **Model II: Serve as counterparty**

- In this model, we are the buyer and seller of BTC traded on the exchange
- We maintain BTC and USD reserves that are sufficient to handle large spikes in buy or sell orders
- The exchange monetizes through the size of the bid/ask spread
- Benefit: greater liquidity for exchange customers. Cost: larger reserve ratios.

# Next Steps

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We'd like to work with NYDFS on this.

# Next Steps

What's the next step from NYDFS's perspective?

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- **Areas we are seeking input**

- What is the optimal corporate structure for this vehicle in NYDFS's view?
- What existing legislation/regulatory framework is NYDFS thinking about using as a basis for this?
- How does NYDFS think about annual Bitlicense/exchange fees and the like, if any?
- What type of ongoing supervision does NYDFS envision?
- These are the sorts of questions we'd like to figure out collaboratively; please tell us how we can help.